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8	WILDLIFE MANAGEMENT AND MONITORING
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DISCLAIMER

These guidelines do not replace legislation or the terms and conditions of regulatory authorizations. Although every attempt has been made to provide up-to-date information, it remains the developer's responsibility to obtain the most recent information related to wildlife and wildlife habitat, to ensure all regulatory requirements have been met, and to undertake appropriate consultation with territorial and federal government departments and Indigenous governments. No parts of these guidelines are intended to infringe on asserted or established Aboriginal or treaty rights.

TABLE OF CONTENTS

38		
39	DISCLAIMER	ii
40	1.0 INTRODUCTION	1
41	1.1 Purpose	2
42	2.0 BEST PRACTICES	3
43	3.0 DO YOU NEED A WMMP?	3
44	3.1 When is a WMMP Required?	3
45	3.1.1 Developments that will 'always' require a WMMP	4
46	3.1.2 Developments that will 'likely' require a WMMP	5
47	3.1.3 Developments that 'might' require a WMMP	6
48	3.1.4 Developments that "likely do not' require a WMMP	6
49	3.2 Basic Principles for Assessment of Impacts to Wildlife and Habitat	9
50	3.2.1 Criteria Considered by the Minister to Determine When a WMMP is Requ	ired 10
51	3. 3 Renewals and Amendments of Licences and Permits	18
52	4.0 WHAT TYPE OF WMMP IS NEEDED?	19
53	5.0 PROCESS FOR SUBMISSION, REVIEW AND APPROVAL OF A WMMP	19
54	5.1 General Process	19
55	5.2 In the Mackenzie Valley	21
56	5.2.1 PS Conducted by Land and Water Boards	21
57	5.2.1 Environmental Assessments or Environmental Impact Reviews	23
58	5.3. In the ISR	24
59	5.3.1 Environmental Screenings conducted by the EISC	24
60	5.3.2 Reviews conducted by the Environmental Impact Review Board	26
61	5.4 ENR registry for WMMPs	27
62	5.5 Review and Updates of the WMMP by Developer and ENR	27
63	APPENDIX 1: WMMP Screening Questionnaire	28

66	LIST OF APPENDICES
67	APPENDIX 1: WMMP Screening Questionnaire
68	

1.0 INTRODUCTION

70 The Government of the Northwest Territories Department of Environment and Natural 71 Resources (ENR) is responsible for the implementation and enforcement of the Wildlife 72 <u>Act</u>¹. Section 95 of the Wildlife Act contains the provisions outlining criteria for when a 73 Wildlife Management and Monitoring Plan (WMMP) will be required as well as the 74 mandatory content for such plans. The Government of the Northwest Territories (GNWT) is 75 developing regulations pursuant to section 95 requirements. In the meantime, ENR has 76 developed these guidelines to clarify requirements and expectations related to WMMPs. 77 ENR has endeavored to ensure that these guidelines reflect the spirit and intent behind 78 section 95 of the Wildlife Act - which was to ensure that WMMPs apply to the larger, most 79 impactful developments. This first document focuses on the process for determining when 80 a WMMP is required, and submission, review and approval process.

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Section 95(1) of the *Wildlife Act* states:

"A developer or other person or body may be required, in accordance with the regulations, to prepare a wildlife management and monitoring plan for approval by the Minister, and to adhere to the approved plan, if the Minister is satisfied that a development, proposed development, or other activity is likely to

- (a) result in a significant disturbance to big game or other prescribed wildlife;
- (b) substantially alter, damage or destroy habitat;
- (c) pose a threat of serious harm to wildlife or habitat; or
- 92 (d) significantly contribute to cumulative impacts on a large number
- 93 of big game or other prescribed wildlife, or on habitat."

¹ Plain language version of the *Wildlife Act* is available at www.enr.gov.nt.ca/sites/enr/files/wildlife act plain language document 1 february 2015.pdf

Section 95(2) of the *Wildlife Act* outlines the mandatory content for such plans and is further discussed in the second guidance document in this series: *Wildlife Management and Monitoring Plan Guidelines 2: Content Requirements*.

1.1 Purpose

WMMPs are an important tool for the protection and conservation of wildlife and wildlife habitat to ensure sustainable development. WMMPs allow developers to demonstrate how they will minimize the impacts of their developments to wildlife and wildlife habitat, remain in compliance with regulatory requirements and address public concern. Developing a WMMP to outline how impacts to wildlife and wildlife habitat will be minimized is considered a best practice for all development projects in the Northwest Territories (NWT). If the Minister of ENR determines that a development project is likely to meet any of the criteria outlined in section 95(1) of the *Wildlife Act* (see Section 3.0), then a WMMP is required for the development. This WMMP will have to meet certain content requirements and be approved by the Minister of ENR.

- The purpose of this first document in this series is to:
- clarify how the Minister of ENR will decide when a WMMP will be required for a development or activity;
 - assist developers in undertaking a self-assessment of whether their development is likely to require a WMMP;
 - explain the process for developing and obtaining approval of a WMMP; and
 - describe best practices related to WMMPs.

Once this document has been used to understand whether an approved WMMP is likely to be required, the second document in this series, *Wildlife Management and Monitoring Plan Guidelines 2: Content Requirements*, provides guidance to developers on how to prepare an effective WMMP that meets the requirements of section 95(2) of the *Wildlife Act*. Please refer to the document *WMMP Acronyms and Definitions* for further information on terminology used in both of these documents.

2.0 BEST PRACTICES

127 Best practices related to preparation and submission of a WMMP are highlighted in text

boxes throughout this document.

BEST PRACTICE

GNWT considers it a best practice for all developers to submit a basic (Tier 1) WMMP with their application for authorizations that outlines how impacts to wildlife and wildlife habitat will be mitigated even if the Minister of ENR does not require a WMMP under section 95 of the *Wildlife Act*. To facilitate this, the template for such a plan is provided in Appendix 2 of the *Wildlife Management and Monitoring Plan Guidelines 2: Content Requirements*. Having information related to mitigation of impacts to wildlife and habitat contained in a basic plan will assist preliminary screeners in the regulatory process in reviewing development applications and is also an effective way for developers to communicate these aspects of their development to staff that are responsible for implementing them.

3.0 DO YOU NEED A WMMP?

Section 95(1)(a-d) of the *Wildlife Act* describes factors that will be considered by the Minister of ENR in determining whether a WMMP will be required for a development. The exemptions, definitions, criteria and examples provided below are intended to be used as a guide to help developers and GNWT employees in determining when a WMMP is likely to be required for a development or activity; however, the Minister has ultimate discretion in determining if a WMMP is required.

3.1 When is a WMMP Required?

The requirement to prepare and adhere to an approved WMMP may apply to a proposed or existing development, or other activities, if the Minister is satisfied that at least one of the conditions outlined in section 95(1)(a-d) is <u>likely</u> to apply. In making this determination

the Minister will consider all possible phases of a proposed development: construction, expansion, operation and decommissioning.

The following four subsections describe types of development that, subject to the Minister's discretion, will 'always' require a WMMP, will 'likely' require a WMMP, 'might' require a WMMP, or 'likely do not' require a WMMP. This information is summarized in Table 1. Any development falling in the first three categories that is referred to environmental assessment (EA) due in whole or in part to concerns surrounding impacts to wildlife is likely to trigger section 95(1)(a-d) and therefore will be required to have an approved WMMP.

3.1.1 Developments that will 'always' require a WMMP

The following types of development are deemed always likely to satisfy one or more of section 95(1)(a-d), and will therefore automatically require a WMMP. The tier of WMMP required (See *Wildlife Management and Monitoring Plan Guidelines 2: Content Requirements*) for the project will depend on the types of mitigation proposed and the level of certainty that they will sufficiently avoid or minimize impacts. The list below is not intended to be exhaustive:

- A mine², including associated infrastructure, requiring a Type A water licence.
- Advanced mineral exploration requiring a Type A water licence, including but not limited to: bulk sampling; stripping and trenching land; removing shallow overburden; use of explosives; and drilling.
- An oil and gas processing facility, storage facility, refinery, well³, or pipeline³ requiring a Type A water licence.
- An electrical generating facility, dam, dyke, or water diversion facility requiring a Type A water licence.

² As defined in the *Northwest Territories Mining Regulations*.

³ As defined in the *Oil and Gas Operations Act*

- Construction and operation⁴ of an all-season road, haul road or access road greater than 50 km in length⁵.
- An electrical or communication transmission line that requires 75 km or more of new right of way⁴.
 - Timber harvesting that requires a Forest Management Agreement and/or Timber Cutting Licence for >5 yr duration with a timber harvest allocation that exceeds 50,000 m³/yr.
 - Solid waste disposal facility within a municipality requiring a Type A water licence.

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178 3.1.2 Developments that will 'likely' require a WMMP

- The following types of development are likely to satisfy one or more of section 95(1)(a-d) and will therefore trigger screening against the criteria in section 95(1) to determine if WMMP is required. The list below is not intended to be exhaustive. Other types of developments that are not listed below may, at the Minister's discretion, be assessed on a
- 183 case-by-case basis:
- Construction of a mine⁶, including associated infrastructure, requiring a Type B water licence.
 - Advanced mineral exploration requiring a Type B water licence, including but not limited to, bulk sampling; stripping and trenching land; removing shallow overburden; use of explosives; and drilling.
 - An oil and gas processing facility, storage facility, refinery, well, or pipeline requiring a Type B water licence.
 - Land-based seismic programs that do not meet the definition of "Low impact seismic" as described in the <u>Northern Land Use Guidelines: Northwest Territories</u>

 Seismic Operations⁷.

⁴ While operation and maintenance activities for a public highway are normally exempt from requiring a preliminary screening, and thus not likely to require a WMMP, when associated with a proposal to construct or upgrade a public highway, the operations and maintenance phase may require a WMMP.

⁵ Based on *Canadian Environmental Assessment Act – Regulations Designating Physical Activities* available at http://laws-lois.justice.gc.ca/PDF/SOR-2012-147.pdf

⁶ See footnote 2.

- Construction and operation⁸ of an all-season, haul road or access road 10-50 km in length.
 - Construction and operation⁸ of a seasonal road greater than 50 km in length including trails, compacted snow roads or winter access roads as defined in the Northern Land Use Guidelines Access: Roads and Trails⁹; or, upgrading of greater than 10 km of a seasonal road to an all-season road.
 - An electrical generating facility, dam, dyke, or water diversion facility requiring a Type B water licence.
 - An electrical or communication transmission line that requires 10-75 km of new right of way.
 - Timber harvesting that requires a Timber Cutting Licence, i.e., a multi-year timber harvest allocation or a single year allocation that exceeds 5,000 m³.¹⁰
 - Solid waste disposal facility within a municipality requiring a Type B water licence.

208 3.1.3 Developments that 'might' require a WMMP

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Other types of developments, not listed in Sections 3.1.1 and 3.1.2, are deemed less likely to require a WMMP and so will not automatically be screened against the criteria unless wildlife related concerns are identified during preliminary screening that cannot be adequately addressed through conditions included in authorizations issued by the regulatory authority. See Table 1 for criteria for different development types that would fall in this category.

3.1.4 Developments that 'likely do not' require a WMMP

217 Certain types of development, such as those listed below, likely will not require a WMMP.

⁷ Northern Land Use Guidelines: Northwest Territories Seismic Operations, p.20

⁸ While operation and maintenance activities for a public highway are normally exempt from requiring a preliminary screening, and thus not likely to require a WMMP, when associated with a proposal to construct or upgrade a public highway, the operations and maintenance phase may require a WMMP.

⁹ Northern Land Use Guidelines – Access: Roads and Trails, p.6.

¹⁰ Commercial Timber Harvest Planning and Operations Standard Operating Procedures Manual

- In the Mackenzie Valley, developments that are not required to undergo a screening as per the <u>Mackenzie Valley Resource Management Act (MVRMA) Exemption List Regulations¹¹</u>
- In the Inuvialuit Settlement Region (ISR), activities that are not developments as that term is defined in the <u>Inuvialuit Final Agreement</u> (IFA). Also developments that are that are exempt from the environmental impact screening (EIS) and review process by virtue of being listed in the Exclusion List found in section 3.2.4 and Appendix C of the <u>Environmental Impact Screening Committee</u> (EISC) guidelines. 12
- Developments or activities that would only require a Type B or C land use permit ¹³ under the *Mackenzie Valley Land Use Regulations* or a Class B permit under the *Territorial Land Use Regulations*.
- Developments within municipal boundaries, excluding solid waste disposal facilities.

Table 1. Summary of high level criteria used to assist in determining if different types of development 'always', 'likely', 'might' or 'likely do not' require a WMMP.

Type of Development	WMMP Required?			
	'Always'	'Likely'	'Might'	'Likely Not'
Mine	Type A water licence	Type B water licence	N/A¹	N/A
Advanced Mineral Exploration	Type A water licence	Type B water licence	No water licence required	N/A
Oil and gas processing facility, storage facility, refinery, well, or pipeline	Type A water licence	Type B water licence	No water licence required	N/A
Land-based seismic programs	N/A	Programs that do not meet the definition of "Low impact seismic"	Programs that do meet the definition of "Low impact seismic"	N/A
Electrical generating facility, dam, dyke, or water diversion facility	Type A water licence	Type B water licence	No water licence required	N/A

¹¹ MVRMA Exemption List Regulations

¹² EISC's EIS Guidelines can be found at: www.screeningcommittee.ca/pdf/eisc guidelines.pdf

¹³ MVLWB's list of activities requiring Type A and Type B permit can be found at: https://mylwb.com/sites/default/files/documents/Activities-Requiring-a-Land-Use-Permit.pdf

1 "N/A" means that this category will never apply to this type/size of development.
 2Refer to the <u>Northwest Territories Water Regulations</u> - Schedule II for definitions o

 2 Refer to the <u>Northwest Territories Water Regulations</u> - Schedule II for definitions of these types of undertakings.

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Type of Development	WMMP Required?			
	'Always'	'Likely'	'Might'	'Likely Not'
Construction and operation of an all- season road, haul road or access road	>50 km in length	10-50 km in length	<10 km in length	N/A
Construction and operation of a seasonal road including trails, compacted snow roads or winter access roads; or, upgrading of a seasonal road to an all-season road	N/A	New seasonal road: >50 km in length Upgrade from a seasonal road to an all-season road: >10 km in length	New seasonal road: <50 km in length Upgrade from a seasonal road to an all-season road: <10 km in length	N/A
Electrical or communication transmission line	>75 km in length	10-75 km in length	<10 km in length	N/A
Timber harvesting	Forest Management Agreement (>50,000 m ³ /yr and >5 yrs)	Timber Cutting Licence (>5,000 m³/yr and > 1 yr)	Timber Cutting Permit (<5,000 m ³ /yr and <1 yr)	Free Timber Cutting Permit (<60 m ³ or ≤ 20 trees)
Solid waste disposal facility within municipal boundaries	Type A water licence	Type B water licence	No water licence required	N/A
Other types of Industrial, Agricultural, Conservation, Recreational or Miscellaneous undertakings ² for which a water licence is required	N/A	N/A	Type A or B water licence	N/A
Developments listed in the Mackenzie Valley Resource Management Act (MVRMA) Exemption List Regulations	N/A	N/A	N/A	✓
Activities that are not developments as that term is defined in the IFA and developments or activities that are listed in the Exclusion List found in section 3.2.4 and Appendix C of the EISC guidelines	N/A	N/A	N/A	~
Developments or activities that would only require a Type B land use permit under the Mackenzie Valley Land Use Regulations or a Class B permit under the Territorial Land Use Regulations	N/A	N/A	N/A	~
Developments within municipal boundaries (excluding landfills)	N/A	N/A	N/A	√

- Section 95(1) uses the qualifiers "significant(ly)", "substantial" and "serious" to determine whether impacts of a development on wildlife or habitat would trigger the requirement for a WMMP.
- GNWT will use both scientific and traditional knowledge (TK), where available, to apply the following biological principles in assessing whether impacts of a development would meet these tests:
- Risk is proportional to the population size of a potentially affected species. Smaller populations are already at greater risk of extirpation or extinction.
- Risk depends on the resilience of the species or habitat to change. For example, species that have low reproductive output or delayed sexual maturity may be slower to recover from impacts that would reduce their abundance.
 - At the Minister's discretion, assessments will be made at a species, subspecies, distinct population¹⁴, herd, or local population level, whichever is most appropriate. For example, assessment of impacts of a development on barren-ground caribou will be made for each affected herd.
 - A development that affects, or is likely to affect, a small number of individuals would usually not be likely to have an impact on the population as a whole. A development that impacts only a small proportion of individuals within a population is unlikely to influence the trend (i.e., increasing, stable, or decreasing) or health of the entire population.

¹⁴ A "distinct population" means a geographically or biologically distinct population of a species, or a distinct population identified by the Conference of Management Authorities under section 26(2) of the *Species at Risk* (*NWT*) *Act.* Further information on the criteria for defining a distinct population can be found at www.nwtspeciesatrisk.ca/LegislationPrograms.

However, when a population is small in numbers nationally or territorially, or its distribution or habitat is restricted or fragmented within the NWT, or if the habitat has particular importance for the population, the development is more likely to cause a negative impact that could be significant, substantial or serious.

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- 268 A development is more likely to have a significant, substantial or serious impact on a species that is considered to be at risk nationally or territorially. An impact is more 269 270 likely to be significant, substantial or serious when it is irreversible or long-term, occurs at a time or location where wildlife congregate in large numbers, affects a rare or limiting habitat feature or resource used by the species, or affects a species which is 272 already subject to harvest restrictions due to conservation concerns. 273
- An impact is more likely to be significant, substantial or serious if it is important enough 275 with respect to its context or intensity to have a negative effect on the survival or 276 reproduction of the appropriate population unit of the wildlife species of concern. 277

3.2.1 Criteria Considered by the Minister to Determine When a WMMP is Required

A WMMP may be required if the Minister is satisfied that a development or proposed development is **likely to** meet any of the criteria outlined in section 95(1)(a-d) of the Wildlife Act. When evaluating these criteria the Minister will take into consideration aspects of the development, such as the chosen location, design, methodology or timing to avoid or prevent impacts to wildlife and habitat from occurring. If the development entails unavoidable impacts to wildlife and habitat, the Minister will evaluate whether the impacts would meet the tests under section 95(1)(a-d) prior to application of mitigation. If a developer has proposed mitigation measures that would minimize the unavoidable impacts to the point where the tests under section 95(1)(a-d) would no longer be met, the Minister will require a WMMP that includes those mitigation measures to make them mandatory and enforceable under the Wildlife Act. It is therefore important to note that when the Minister of ENR is of the opinion that a development is likely to result in 'significant disturbance' or 'significantly contribute to cumulative impacts' for the purpose of requiring a WMMP under Section 95 of the Wildlife Act, this decision is distinct from any

determination the Minister, the GNWT or the MVRB may make on the significance of adverse environmental impacts under either the MVRMA or the CEAA.

A) Section 95(1)(a): "Result in a significant disturbance to big game or other prescribed wildlife"

Definition/Interpretation

• "Disturbance" is defined as any sensory stimulus resulting from a development such as noise, light, vibrations, or human presence that would elicit a response in big game or other prescribed wildlife that is likely to result in physiological stress, avoidance of key habitat, or loss of reproductive fitness (e.g. nest or den abandonment, miscarriage).

Application

• Applies to big game species or other prescribed wildlife (see *WMMP Acronyms and Definitions*).

- In deciding whether a disturbance is significant, the Minister of ENR will consider the following types of questions:
- Will the development occur during a seasonally critical life stage (e.g. breeding, rearing, migration, etc.), and in an area where that critical life stage occurs (such as calving or post-calving grounds, an active den, nest or hibernaculum etc.)?

• Does the development occur near a key habitat site during a time at which large numbers of individuals congregate?

• Could the disturbance from the development alter the behaviour or movements of a large number of individuals over a broad area or long period of time?

- Could the disturbance from the development cause avoidance of a large area of otherwise suitable habitat? If so, does the amount of effective habitat loss exceed a threshold or compromise meeting goals or targets identified in a management plan or recovery strategy for the species (e.g. national recovery strategy and range plans for boreal caribou)?
- Could the disturbance from the development compromise the ability of a large number of individuals of an applicable species to carry out all or part of their normal life processes for one season or year, whichever is less? Life processes include feeding or foraging, breeding, rutting/mating, denning, overwintering, rearing young, dispersal or migration, or avoidance of predators.
- Does the disturbance occur within the range of an applicable species that has a restricted or fragmented distribution within the NWT, and at a location that is known to be occupied by the species or is within habitat known to be suitable for the species?
- Does the development have the potential to cause a disturbance that would displace applicable wildlife species from an area that is relied upon for the harvest of the species?

B) Section 95(1)(b): "Substantially alter, damage or destroy habitat"

Definitions / Interpretation

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- "Habitat" means the area or type of site where a species or an individual of a species of wildlife naturally occurs or on which it depends, directly or indirectly, to carry out its life processes.
- "Substantially alter" means to cause a change to the structure, composition and/or function of wildlife habitat that is large enough that it would no longer support a similar community of wildlife species.

 "Damage" means to degrade the quality of the habitat to a point where it no longer supports one or more life processes for wildlife previously supported in that habitat. Life processes include feeding or foraging, breeding, rutting/mating, denning, overwintering, rearing young, dispersal or migration or avoidance of predators.

• "Destroy" means to cause a change to wildlife habitat which permanently and completely eliminates wildlife's ability to use area for one or more of its life processes. For the purpose of these guidelines permanent means the change to wildlife habitat cannot be reversed and restoration is unlikely.

Application

• Applies to all wildlife and habitat as those terms are defined in Part 1 of the *Wildlife Act* (see *WMMP Acronyms and Definitions*).

- In deciding whether substantial alteration, damage or destruction of habitat is sufficient to require a WMMP, the Minister of ENR will consider the following types of questions:
- What is the extent of habitat that is being affected relative to the availability of suitable habitat for a species within its NWT range?

• Is the affected habitat within the range of a species that has a limited or fragmented distribution in the NWT?

• Is the affected habitat rare or does the availability of that habitat type limit the growth of the population? Habitat that could meet this criteria include calving grounds, lambing areas, mineral licks, rutting areas, water crossings, breeding colonies, hibernacula, staging areas, rare denning/nesting habitat.

381	•	Is the affected habitat "critical habitat" or "designated habitat" as defined in the federal
382		and NWT species at risk legislation for a federally or territorially assessed (pre-listed)
383		or listed species at risk that is under the management authority of the GNWT?
384		
385	•	Would the development alter, damage or destroy an area of habitat that is large enough
386		to exceed a threshold or compromise meeting goals or targets identified in a
387		management plan or recovery strategy (e.g. national recovery strategy and range plans
388		for boreal caribou or barren-ground caribou herds)?
389	•	Would the development alter habitat in such a way as to create physical barriers to
390		wildlife movement along frequently used travel or migration corridors used by a large
391		number of wildlife?
392		
393	•	Would the extent of habitat alteration, damage or destruction be sufficient to adversely
394		affect the productivity of an area that is relied upon by a harvested species?
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396	Ex	amples of types of activities and infrastructure that may substantially alter, damage or
397	de	stroy habitat:
398		 Clearing of vegetation or stripping of soils
399		 Removing overburden, trenching or excavation
400		• Blasting
401		 Drainage of areas of lakes, ponds or wetlands
402		Flooding areas of terrestrial habitat
403		• Roads, above-ground pipelines and other linear developments (e.g. seismic
404		exploration) that could create barriers to animal movement
405		• Dust or other particulate emissions leading to reduction in habitat quality or
406		contamination of forage for wildlife
407		
408	C)	Section 95(1)(c): "Pose a threat of serious harm to wildlife or habitat"
409		
410		Definition / Interpretation

A "threat of serious harm" is interpreted to mean any action or activity resulting in a
risk of incidental injury or mortality of wildlife, or of incidental alteration, damage or
destruction of habitat where the consequences would be significant were such an event
to occur one or more times.

Application

• Applies to all wildlife and habitat as those terms are defined in Part 1 of the *Wildlife***Act (see WMMP Acronyms and Definitions).

- In deciding whether a development or activity is likely to pose a threat of serious harm to wildlife or habitat, the Minister of ENR will consider the following types of questions:
- Does the development pose a risk of collision mortality to a large number of wildlife
 due to vehicular traffic?

• Will the development increase the risk of mortality or injury of wildlife due to improved access for harvesters?

• Does the development involve the construction of physical features or structures that might cause entrapment, entanglement, electrocution or collisions with wildlife leading to injury or death (e.g. fences, open pits, netting, tailings ponds, tall structures and overhead wires)?

• Will the development or activity attract wildlife to the area, or cause changes to habitat that attract wildlife, in turn leading to a higher likelihood for defence of life and property kills or injury/mortality of wildlife?

• Is there potential for the release or spills of contaminants or toxic substances that would damage or destroy habitat or pose a risk of injury or mortality to wildlife (e.g. ruptured pipeline, breach of tailings pond, well blow-out)?

441	•	Is there the potential for the development or activity to trigger a natural disturbance
442		such as a fire or landslide that could damage or destroy habitat or pose a risk of injury
443		or mortality to wildlife?

• Is there potential for the development to facilitate the introduction or spread of invasive species or the expansion of species that may be an ecological or disease risk for NWT wildlife?

NOTE: In the case that criterion (c) is the only one triggered in determining whether a WMMP is required, alternate plans (e.g. spill contingency plans, emergency response plans, waste management plans, etc.) may be accepted as per *Wildlife Act* section 95(3) provided they explicitly address how wildlife and habitat will be addressed should an event occur that poses a serious threat of harm to wildlife or habitat.

D) Section 95(1)(d): "Significantly contribute to cumulative impacts on a large number of big game or other prescribed wildlife, or on habitat"

457 Definitions

• "Cumulative impacts" are defined as changes to a large number of big game or other prescribed wildlife, or habitat, caused by multiple interactions among human activities and natural processes that accumulate across space and time¹⁵. For the purpose of these guidelines, only negative cumulative impacts are considered.

 "Contribute" is defined as an increase in the level of a negative impact over and above existing impacts from other past, present or future human actions and natural stressors.

Application

• Applies to big game species or other prescribed wildlife (see *WMMP Acronyms and Definitions*).

¹⁵ Adapted from <u>CCME</u> definition of cumulative effects.

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471	• The test is not whether cumulative impacts are significant but whether a
472	development's contribution to cumulative impacts is significant.
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474	Where wildlife species have transboundary annual ranges, the Minister will also
475	consider past, present and reasonably foreseeable projects within those portions o
476	ranges that occur in other jurisdictions.
477	
478	In deciding whether a development's contribution to cumulative impacts is likely to be
479	significant, the Minister will consider any or all of the following questions:
480	• Does the development, in combination with other past, present or reasonably
481	foreseeable developments or processes:
482	a) Contribute to negative population-level impacts on an applicable wildlife
483	species, particularly if that species is already subject to harvest restrictions
484	and/or is already experiencing population declines that are of conservation
485	concern?
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487	b) Increase the direct footprint of habitat disturbance from development or the
488	zone of influence around human made features, particularly within the range o
489	a wildlife species for which habitat loss is considered to be a factor in its
490	population decline within the NWT?
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492	c) Increase the length or density of linear features (e.g. seismic lines) to a point that
493	approaches an identified threshold or limit?
494	d) In anno an anno an farahi anlan traffic an anistina manda an anatina manda
495	d) Increase volumes of vehicular traffic on existing roads, or creating new roads
496	leading to a potential increase in levels of mortality from vehicle collisions to a
497	point where they would be of conservation concern?

- e) Create or improve access into formerly roadless or inaccessible areas leading to potential increase in predation, wildlife harvesting, recreational land use, or further development activity?
- f) Cause a population or habitat disturbance threshold identified in a management plan to be exceeded, or, risk compromising the ability to reach a target specified in such a plan?

3. 3 Renewals and Amendments of Licences and Permits

When renewal of permits and licences for developments come up and developers are seeking amendments to their permits or licences, the development may be screened against the criteria for requiring a WMMP in section 95(1) if it is a type of development that is 'always' or 'likely' to require a WMMP as per Section 3.1 of these guidelines. This would also apply to permits and licences that are subject to screening requirement exemptions under section 157(1) of the Mackenzie Valley Resource Management Act (MVRMA), that come up for renewal or amendment. The Minister will use comments made by reviewing parties regarding impacts to wildlife and wildlife habitat in determining whether a WMMP is required. Parties will be notified that their comments will be considered in making this determination in the notification letter provided by the applicable land and water board.

If the Minister determines that a WMMP is required and the developer already has a plan or plans that together may satisfy the content requirement in section 95(2), the Minister may accept those other plans as per section 95(3) of the *Wildlife Act* which states:

"If a developer or other person or body that is required to prepare a wildlife management and monitoring plan has, for a body under other legislation, prepared a plan that deals to the Minister's satisfaction with part or all of the matters referred to in subsection (2), the Minister may accept that plan, or part of it, in place of part or all of the requirements under subsection (2)."

If it is determined that a WMMP is required and if there is no existing plan that satisfies the content requirements of section 95(2) or the Minister is not satisfied that the existing plans meet the requirements, the developer will be notified of the steps required to develop a plan that is in conformity with the Act and guidelines.

BEST PRACTICE

Notwithstanding section 95(3) of the *Wildlife Act*, GNWT recommends that developers consolidate all mitigation and monitoring measures relevant to wildlife and wildlife habitat into a stand-alone WMMP. This will facilitate communication of these aspects of a development to project staff, regulators, and other relevant parties and improve compliance.

4.0 WHAT TYPE OF WMMP IS NEEDED?

The content and complexity of WMMPs are intended to be scaled to the size and type of development. GNWT has identified three tiers of WMMPs that would require progressively more detail. These tiers are described in the second document in this series: *Wildlife Management and Monitoring Plan Guidelines 2: Content Requirements*.

5.0 PROCESS FOR SUBMISSION, REVIEW AND APPROVAL OF A WMMP

5.1 General Process

If the Minister of ENR determines that a WMMP is required for a development, the WMMP will have to meet certain content requirements and be approved by the Minister. The requirement for a WMMP and its approval by the Minister of ENR is legislatively independent of the established regulatory processes outlined in the MVRMA and the IFA; however, those processes provide a convenient and relevant framework to fulfill some of the procedural aspects of preparing a WMMP. During the regulatory process and EA, developers are required to assess the potential impacts of their development on wildlife

and wildlife habitat and to identify mitigation measures to avoid or minimize these potential impacts.

In most cases, the Minister of ENR will use the project description submitted during the application, preliminary screening and/or EA process to make a determination of whether a WMMP is required. Following conclusion of the preliminary screening or EA process, if the Minister has determined that a WMMP is required, ENR will carry out its own process for the review and approval of the WMMP. This will include soliciting review of the draft WMMP by the appropriate affected and interested parties.

To improve the efficiency of this process, and to have it run concurrently with a preliminary screening process or EA process, developers should engage with GNWT prior to submission of an application for authorizations to determine if a WMMP will likely be required, and if so, should submit a basic (Tier 1) WMMP with their applications so that it can be reviewed during the preliminary screening or EA process. Because this provides other parties with an opportunity to review the WMMP as part of these processes, this will result in a shorter timeline for approval of the WMMP following conclusion of these processes.

BEST PRACTICE

While the WMMP will usually be approved by the Minister of ENR after issuance of authorizations for a development, developers are encouraged to provide a basic (Tier

1) WMMP in the early stages of the regulatory process, unless their development is exempt from the requirement as per Section 3.1.4 of this document. A WMMP submitted with an application for an authorization will assist preliminary screeners in determining the potential significance of residual impacts after mitigation has been applied and provide reviewers, regulators or affected parties an opportunity to comment on the content of the plan. Submission of a WMMP with an application for an authorization may also help to avoid a development being referred to EA or environmental impact review (EIR) if it demonstrates that potential impacts have been identified and will be adequately mitigated and monitored.

Here is an overview of the main steps involved in the preparation, submission, review and approval of a WMMP. The details and timing of these steps may vary depending on whether a development is going through a preliminary screening or an EA and where in the NWT the development is located. The process and timelines may also be modified in the case of inter-jurisdictional reviews or trans-boundary projects requiring coordination of several governments or regulatory agencies, or where potential issues of infringement of Aboriginal or treaty rights arise. In such cases, ENR will notify all parties involved of any changes to the process or timelines.

BEST PRACTICES

- Developers should conduct early engagement with potentially affected communities and Indigenous governments and organizations to identify potential impacts to wildlife and wildlife habitat. Developers are encouraged to follow MVLWB Engagement Guidelines for Applicants and Holders of Water Licences and Land Use Permits in the Mackenzie Valley or Section 4.2 of the EIS Guidelines in the ISR when planning engagement for their project.
- Developers are encouraged to conduct early engagement with ENR to determine if a WMMP might be required for the project (wmmp@gov.nt.ca).
- Developers are encouraged to fill out a WMMP screening questionnaire (<u>Appendix 1</u>) to assist in evaluating if a WMMP will likely be required.
- If early engagement suggests that a WMMP will likely be required for the project, developers should submit a basic (Tier 1) WMMP with their application for authorizations for the project so that it can be reviewed during the preliminary screening.
- Developers should plan the timing of their applications to allow enough time for a 30 calendar day review of their WMMP following the screening or permitting process, to ensure that they do not run the risk of operating without an approved WMMP in place if one is required.

5.2 In the Mackenzie Valley

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5.2.1 Preliminary Screening Conducted by Land and Water Boards:

- Usually, the Minister will determine if a WMMP is required during a preliminary screening.
- The Minister will use comments made by interested and affected parties regarding impacts to wildlife and wildlife habitat made during the preliminary screening in

determining whether a WMMP is required. Parties will be notified that their comments will be considered in making this determination in the notification provided by the applicable land and water board.

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If a WMMP was provided during the preliminary screening, ENR will consider comments made by other parties in determining the changes to the WMMP that will be required before it can be approved.

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If no WMMP was provided during the preliminary screening, and the Minister 593 594 determines that one is required, the developer will submit a draft WMMP to ENR following conclusion of the preliminary screening. However, if the development is 595 referred to EA, the draft WMMP should be submitted with the Developer's Assessment 596 597 Report (DAR) or Environmental Impact Statement (EIS).

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ENR will conduct an initial completeness check when a WMMP has been submitted to ENR for approval. Once the WMMP is deemed complete, a 30 calendar day public comment period on the draft WMMP will be conducted by ENR. This will include a letter notifying the Land and Water Board and parties on the preliminary screening distribution list to request their review of the draft WMMP.

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Based on ENR's review, and the comments received from other parties, ENR will notify 605 the developer of required revisions to the WMMP before its approval. 606

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The preliminary screening process, and public review of the WMMP if required, is also 608 an opportunity for parties to raise any potential concerns about infringement of Aboriginal or treaty rights related to mitigation and monitoring measures proposed in the WMMP, or the Minister's decision of whether or not to require a WMMP.

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Developer will respond to comments on the WMMP from parties and ENR, update the 613 WMMP accordingly, and provide a final draft WMMP to ENR for approval. 614

• Upon receipt of the final draft WMMP, the Minister of ENR will evaluate whether the required revisions have been made and will provide a written notice of approval, conditional approval or rejection of the WMMP within 30 calendar days. Upon approval, the final draft WMMP becomes the final WMMP. The decision notice will be publicly posted. Timelines in the event of conditional approval will depend on the nature of the conditions and discussion with the developer.

5.2.2 Environmental Assessments or Environmental Impact Reviews:

• Where ENR determined that a WMMP was required during the preliminary screening for the development and none was provided, ENR will recommend to the Mackenzie Valley Review Board (MVRB) that the terms of reference (TOR) for the project require submission of a draft WMMP with the DAR or EIS.

• ENR's approval of the WMMP will take place following the conclusion of the EA/environmental impact review (EIR).

• Following the EA/EIR, the developer should submit a revised draft WMMP to ENR that will address the measures, recommendations and commitments related to wildlife and habitat identified during the EA.

• ENR may then conduct a 30 calendar day public comment period on the revised draft WMMP, and issue any further requirements for revisions. This will include a letter notifying MVRB, relevant parties that were involved in the EA/EIR, and other potentially affected Indigenous governments and organizations, to request their review of the draft WMMP.

• The EA/EIR process, and post-EA/EIR public review of the WMMP, is also an opportunity for parties to raise any potential concerns about infringement of Aboriginal or treaty rights related to mitigation and monitoring measures proposed in the WMMP.

• Developer will respond to comments on the WMMP from parties and ENR, update the WMMP accordingly, and provide a final draft WMMP to ENR for approval.

 Upon receipt of the final draft WMMP, ENR will provide a written notice of approval, conditional approval or rejection of the WMMP within 30 calendar days. Upon approval, the final draft WMMP becomes the final WMMP. The decision notice will be publicly posted. Timelines in the event of conditional approval will depend on the nature of the conditions and discussion with the developer.

BEST PRACTICES

• Developers that have submitted a draft WMMP with their authorization application for a development that is later referred to EA should be prepared to provide an updated WMMP at some point during the EA process. In the Mackenzie Valley, an updated WMMP would ideally be provided following the technical sessions, prior to parties' preparation of technical reports. In the ISR, an updated WMMP would ideally be submitted after the technical review period and prior to the public hearing. The updated WMMP should include new commitments, additional mitigation or greater detail on effects monitoring programs beyond the initial proposal that the developer has brought forth in the EA to assist reviewers in assessing the significance of the impact of their development.

5.3. In the ISR

The EIS and review process in the ISR is established by the IFA and consists of the EISC and the Environmental Impact Review Board (EIRB) that are responsible for EIS and EIR respectively.

5.3.1 Environmental Screenings conducted by the EISC

 The Minister of ENR will use the developer's project description, information requests, information request responses, and written submissions made by parties to the proceedings regarding impacts to wildlife and wildlife habitat in determining whether a WMMP is required. Parties will be notified that their comments will be considered in making this determination in the Notice of Proceeding letter provided by the EISC.

• If a WMMP was provided during the environmental screening, ENR will use information requests, information request responses, and written submissions made by parties to the proceedings in determining the changes to the WMMP that will be required before it can be approved.

• If no WMMP was provided during the environmental screening, and the Minister determines that one is required, the developer should submit a draft WMMP to ENR following conclusion of the environmental screening. However, if the development is referred to EIR, the draft WMMP, or a revised draft WMMP, should be submitted with the environmental impact statement.

• After an initial completeness check by ENR, a 30 calendar day public comment period on the draft WMMP will be conducted. This will include a letter notifying the EISC, parties to the proceedings to request their review of the draft WMMP.

Based on ENR's review, and the comments received from other parties, ENR will notify
 the developer of required revisions to the WMMP.

The environmental screening process, and public review of the WMMP if required, is
also an opportunity for parties to raise any potential concerns about infringement of
Aboriginal or treaty rights related to mitigation and monitoring measures proposed in
the WMMP, or the Minister's decision of whether or not to require a WMMP.

• Developer will respond to comments on the WMMP from parties and ENR, update the WMMP accordingly, and provide a final draft WMMP to ENR for approval.

 Upon receipt of the final draft WMMP, ENR will provide a written notice of approval, conditional approval or rejection of the WMMP within 30 calendar days. Upon approval, the final draft WMMP becomes the final WMMP. The decision notice will be publicly posted. Timelines in the event of conditional approval will depend on the nature of the conditions and discussion with the developer.

5.3.2 Reviews conducted by the Environmental Impact Review Board

• If no draft WMMP was provided with the project description during screening, ENR will recommend to the EIRB that the TOR for the EIR require submission of a draft WMMP with the EIS.

• ENR will consider comments made on the draft WMMP by other parties as part of the technical review process, information requests and public hearings.

• ENR's approval of the WMMP will take place following the conclusion of the EIR.

• Following the EIR, the developer will submit a revised draft WMMP to ENR that will address the measures, recommendations and commitments related to wildlife and habitat identified during the EIR.

• ENR may then conduct a 30 calendar day public comment period on the revised draft
WMMP, and issue further requirements for revisions. This will include a letter notifying
EIRB, parties that were involved in the EIR to request their review of the draft WMMP

• The EIR process, and post-EIR public review of the WMMP, is also an opportunity for parties to raise any potential concerns about infringement of Aboriginal or treaty rights related to mitigation and monitoring measures proposed in the WMMP.

• Developer will respond to comments on the WMMP from parties and ENR, update the WMMP accordingly, and provide a final draft WMMP to ENR for approval.

Upon receipt of the final draft WMMP, ENR will provide a written notice of approval, 730 conditional approval or rejection of the WMMP within 30 calendar days. Upon approval, the final draft WMMP becomes the final WMMP. The decision notice will be publicly 732 posted. Timelines in the event of conditional approval will depend on the nature of the 733 conditions and discussion with the developer.

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5.4 ENR registry for WMMPs

ENR is creating a public registry for permits issued by the department

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This registry should be ready in three years. 741

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743 Until that registry is completed, WMMPs will be posted on the applicable land and 744 water board public registry. If the WMMP is for a project that went to EA or EIR, the 745 final approved WMMP will also be posted to the MVRB registry.

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5.5 Review and Updates of the WMMP by Developer and ENR

748 If a land use permit or water licence is provided that is longer than five years, the 749 developer should review and update their WMMP every five years and re-submit it to 750 ENR for approval.

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752 If a land use permit or water licence is for a five year period (+2 year possible 753 extension), the developer should review and update their WMMP and resubmit it to 754 ENR for approval if there is a request for a renewal, or if a new LUP/WL is required due 755 to a change in project scope.

APPENDIX 1: WMMP Screening Questionnaire

Power generation and transmission

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Purpose 758 759 This screening questionnaire is intended to provide GNWT with basic information about 760 the location, timing, scale and nature of a development in order to assess whether any one of section 95(1)(a-d) of the *Wildlife Act* would apply and a WMMP required for the project. 761 762 This questionnaire should be filled out if the developer has determined that the development is not exempt from the requirement for a WMMP (Section 3.1.4 of the WMMP) 763 764 Process Guidelines). 765 766 **Developer information:** Indicate the full name, address, telephone number and facsimile 767 number of the person or registered company. 768 **Location:** provide coordinates for the specific project location, and/or coordinates for the 769 770 four corners of a box that encompasses all components of the project, and/or geospatial 771 files (GIS data) for the project (e.g. shapefiles). Developers are requested to provide GIS 772 data for all involving: 773 Mineral exploration 774 • Oil and gas exploration and development • Pipelines and gathering systems 775 • Mining and milling developments 776 777 New access for both all-season and winter roads • Upgrading of seasonal roads to all-season roads 778 779 Timber harvesting

782	Start Date:
783	End Date:
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785	Period of operations within a given year (check all that apply): □ Spring (March-May)
786	☐ Summer (June –Aug) ☐ Fall (Sep-Nov) ☐ Winter (Dec-Feb) ☐ Year Round
787 788	If a project is seasonal, provide the specific dates within each season where activities will
789	take place.
790	The following information sources can be used to help answer the questions in the next
791	sections of this questionnaire:
792	NWT Species and Habitat Viewer (under construction)
793	NWT Species at Risk website and booklet
794	(www.nwtspeciesatrisk.ca/content/documents)
795	Recovery strategies, management plans, status reports, manuscript reports, file
796	reports (http://www.enr.gov.nt.ca/en/resources)
797	 Important Wildlife Areas in the NWT (Wilson & Haas 2012)
798	http://www.enr.gov.nt.ca/sites/enr/files/221_public_no_appendix_c.pdf)
799	Data requests to ENR's Wildlife Management Information System
800	(http://www.enr.gov.nt.ca/en/services/research-and-data/wildlife-management-
801	<u>information-system</u>)
802	NWT Discovery Portal
803	(http://nwtdiscoveryportal.enr.gov.nt.ca:8080/geoportal/catalog/main/home.page)
804	• Critical Breeding Periods for Raptor Species of the Northwest Territories
805	(http://www.enr.gov.nt.ca/sites/enr/files/raptor species breeding periods.pdf)
806	 Land use plans and supporting documentation
807	 Ecological assessments for existing or proposed protected areas
808	• Engagement with communities, renewable resources boards, renewable resource
809	councils and hunter and trapper committees, and Indigenous governments

810 Which ranges of Big Game species does the project location overlap with?

Species	Please "X" all that apply.
	For Bison and Caribou please indicate which sub-species, ecotypes, and populations/herds apply (e.g. barren- ground caribou – Bathurst herd or Wood Bison – Mackenzie Population)
Bison	
Coyote	
Wolf	
Cougars	
Wolverine	
Mountain goat	
Dall's sheep	
Bear	
Moose	
Caribou	
Muskox	
Deer	

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Which ranges of species at risk does your project overlap with?

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Does your project overlap with, or is it in proximity (<2 km) to:

- a) An important wildlife area (as identified in Wilson and Haas 2012)?
 - b) An area identified as critical habitat for a federally-listed species at risk?
 - c) An area identified as designated habitat for a territorially-listed species at risk?
- d) A mineral lick?
 - e) A known or suspected winter or maternal den site for big game or prescribed wildlife?
 - f) A calving or lambing area for big game?
 - g) A known or suspected bird nesting site (only applies to territorially managed birds that meet the definition of prescribed wildlife as outlined in the WMMP guidelines)?
 - h) A known or suspected hibernaculum or overwintering site for a prescribed species (e.g. bat hibernaculum, amphibian/reptile hibernaculum or overwintering site)?
 - i) A known water crossing for barren-ground caribou?
 - j) A known key harvesting area for local communities?

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A) Activities that may result in significant disturbance to big game or other prescribed species

Disturbance type	Frequency of disturbance events	Duration of each disturbance event	Total duration over which disturbance events will occur	Timing	Extent of area within which disturbance events will occur
Use the	Continuous	<1 min	<1 day	Spring	<1 ha
following	>1/hour	>1 min	1 day – 1 week	Summer	1-10 ha
categories to	>1/day	>10 min	1 week - 1	Fall	10-25 ha
describe each	>1/week	>1 hour	month	Winter	25-50 ha
of the	>1/month	>6 hours	1-3 months	Year-	50-100 ha
applicable	>1/year	>12 hours	3-6 months	round	100-500 ha
activities for		Continuous	6-12 months		500-1,000 ha
the project			>12 months		>1,000 ha
Vegetation clearing using machinery					
Excavation					
Blasting					
Crushing					
Drilling					
Seismic testing					
Operation of heavy vehicles or machines (≥ 5 tonnes)					
Vehicle traffic on roads					
Low-level aircraft flights (<1,000 Ft altitude)					
Other - Please specify (add new rows as necessary)					

B) Activities that may substantially alter, damage or destroy habitat

Disturbance type	Linear Features		Total Area affected (m²)	
	Average width (m)	Total Length (m)	(for linear features use average width X total length)	
Vegetation clearing (including timber harvesting)				
Stripping of soils or removal of overburden				
Excavation (including mining and quarrying)				
Terrestrial Seismic Exploration				
Access roads, trails, cleared right of ways				
Drainage of water bodies or wetlands				
Flooding of terrestrial habitat				
Trenching				
Above ground structures (pipelines, utility lines, fences, buildings)				
Combined total footprint for all activities undertaken				

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C) Activities that may pose a threat of serious harm to wildlife or habitat

Activity type	Examples	Description (provide a description according to the examples provided below)
Vehicle Traffic	Number and type of vehicles used, daily traffic levels	
Structures or physical habitat alteration that might cause entrapment, entanglement, electrocution or collisions with wildlife	E.g. fences, open pits, open trenches, netting, tailings ponds, tall structures and overhead wires	
On-site storage of wildlife attractants (e.g. food, food wastes, chemicals, petroleum products)	List the types of wildlife attractants to be stored onsite	
Potential for release of contaminants or accidental spills of toxic substances	E.g. fuel/chemical transportation and storage, tailings ponds, particulate emissions from dust, emissions from incineration or flaring, risk of spills or well blow-out	
Trigger a natural disturbance event such as fire, lands slide, avalanche, altered hydrology, thin ice or open water in winter	What activities might incur a risk of triggering one of the listed disturbance events?	

Activity type	Examples	Description (provide a description according to the examples provided below)
Risk of accidental damage or destruction of a nest, den, beaver dam or lodge, muskrat push-up or hibernaculum	E.g. vegetation clearing during summer, ice road construction during winter, operating machinery or blasting, flooding/draining habitat	
Creation of new access into roadless area	Creation of new trails, access roads, or cleared right of ways, upgrading existing access to all-season road	
Creating an ecological trap	Creating habitat conditions that would attract wildlife to an area where they would be exposed to a higher risk of mortality than under normal circumstances	

- **D)** Activities that may significantly contribute to cumulative impacts on a large number of big game or other prescribed wildlife, or on habitat
 - Does the project occur within the range of a wildlife species that is currently subject to any harvest restrictions?
 - Does the project occur within the range of boreal woodland caribou or on the annual range of the Bathurst herd of barren-ground caribou?
 - Does the project involve creating new all-season access (any length) or seasonal access>50 km in length into an area without current road access, or upgrading >10 km of existing seasonal access to an all-season road?
- If the answer to any of these three questions is "Yes", and the project is deemed likely to satisfy the criteria for section 95(1)(a-c), then a further assessment will be conducted by GNWT to determine if the contribution to cumulative impacts might be significant.